

Identification of Misclassified Medicaid Audits

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Abstract

Medicaid auditors use statistically valid samples drawn from the totality of claims filed by a provider to determine whether providers are appropriately billed for Medicaid services.

Resulting sample data underlying the auditor's analyses arrives in the form of a small, unbalanced, Bernoulli series. This means that it contains a disproportionately large number of zeros reflecting scrutinized filings that comply. They also contain a small proportion of ones, representing flagged instances of overpayment or underpayment. Consistent with sampling protocols auditors extrapolate the realized non-zero instances to identify potential overpayments and recoup funds.

However, the underlying audits conducted may reflect transcription mistakes, errors from deliberate alteration, or non-statistical errors such as cognitive and judgment biases. Lately, Medicaid audits have started using AI and machine learning tools, adding yet another possible compromising artifact. Put differently, human and algorithmic mistakes may constitute false-positive realizations, whereby the auditor – human or algorithmic - erroneously flags a claim

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that is not an overpayment. In these instances, it may be necessary to adjust the data series before figuring out related damages.

Is it possible to identify and separate misclassified, false positive claims from legitimate ones, without resorting to costly forensic audits? An affirmative answer goes a long way towards correcting the record and supporting a presumption of auditor error, a plausible defense.

In this paper, we examine whether archetypical instance-selection noise-filtering methods are capable of isolating most of the false-positive errors present into a reduced sample. Noise filters and filtering processes are ubiquitous in modern-day AI and machine-learning-aided processes, underscoring the need to exclude, include or moderate information subject to selection criteria.

Given that true false positives are fundamentally unknowable, we resort to an experimental procedure where we artificially inject noise representing false positive instances into the labels of synthetically generated data. In controlling the type, amount and characteristics of noise injected into the data we reproduce a realistic litigation environment in which the data is typical of those exchanged in response to subpoenas or document requests as part of the litigation process. We then test the performance of three noise filter algorithms. Succinctly, we are able to reduce the size of the original audit data set to a smaller one that concentrates the most possible false-positive results.

We cannot presume to demonstrate any novel noise filtering approach; rather we show its application and performance in forensic analytics. As such our claim is but a proof of concept. Reassuringly, we show that filters used in the matter explained here handily deliver the intended result. They help plaintiffs assemble a smaller audit sample concentrating most false positives present in the original data. Having a smaller

sample enhances the chance that a subsequent manual review will reveal a true false positive.

Notwithstanding the specificity of the Medicaid litigation example used here for illustration, our results are generalizable to similar instances whereby an auditor reviews claims filed by a service provider, paid by a third party.

Keywords: imbalanced data, noise filters, anomaly detection, forensic analysis, label noise.

JEL Codes: C52, C53, O31

“Nothing can be known without there being an appropriate “instrument” in the makeup of the knower.”

E.F. Schumacher

Introduction

Medicaid is a federal public insurance program that is administered by the states. It pays for health care claims for services rendered by health care providers and health plans. Audits and enforcement of the contractual terms agreed upon between Medicaid and service providers are conducted by the Medicaid Fraud Control Units (MFCUs) typically housed within a State Attorney General’s office (National Association of Attorneys General, 2025).

Performance audits of paid insurance claims often reveal instances where the claims are not in compliance. Put differently, audits may reveal that there are mismatches between the documented, paid amounts and the MFCU scrutinized amounts.

Audits of claims in Medicare, insurance or any other system that relies on a third-party payer can be mishandled reflecting deliberate equivocation, systemic error, arithmetic error, or judgmental bias (Brody, DeZoort, Gupta, & Hood, 2022; Harvin & Killey, 2021; Ioannidis, 2021; Rodriguez & Kucsmá, Appraising Audit Error in Medicaid Audits, 2023). Many of these audits are contested, many litigated. For example, since 2007, the Department of Justice’s Health Care Fraud Unit has charged over 5,400 defendants with fraudulently billing Medicare, Medicaid and private health insurers more than 27 billion dollars (Argentieri, 2024).

Importantly, and possible consequential development in Medicare auditing is the increased use of AI and machine

learning to analyze large volumes of Medicare claims data to identify potential improper billing practices (Emanual, 2025) (Zimiles & Fontecilla, 2023). These AI-powered tools can flag unusual patterns or anomalies that might indicate fraud. But this shift towards AI-driven audits may be a harbinger of increased algorithmic errors or inconsistencies that could easily lead to increased levels of false positives.

Because the audited instances flagged as improper can constitute the foundation for legal action it is important that they be characterized properly. Distinguishing the legitimate, overpaid – albeit properly filed - claims from the misclassified ones is obviously critical for the correct appraisal of recoverable funds, overbilling estimates, or pecuniary damages. In fact, an unclean, uncorrected base series may result in improper compensation amounts in associated damages or monies recovered from defendants.

Although the scrutinized service provider, defendants in the legal proceedings, can clearly manually re-examine any contested claims, this can be prohibitively costly. The research question for us is whether it is possible to identify and separate misclassified, false positive claims from legitimate ones, without resorting to costly forensic audits? In the alternative, is it possible to eliminate those claims that are not considered questionable so as to reduce the sample of claims? An affirmative answer – even to the latter question - goes a long way towards supporting a presumption of auditor error, a plausible defense.

In this paper we examine whether noise filtering methods are useful in identifying false positive instances of scrutinized audits in a manner simulating the litigation environment of a Medicaid audit. To our knowledge, there are no known audit data with identified false-positives publicly available for scrutiny. Part of this, of course, is due to the legal protections accorded sensitive health information (US Dept of Health & Human Services, 2025).

Thus, we resort to examining prototypical simulations using synthetically generated data. Simulations facilitate controlling the type of noise injected into the data as well as its amount and characteristics and thus draw relevant conclusions based on their similarity to real-life conditions.

This paper reports the result of this inquiry. It is organized as follows. A succinct review of the various class misclassification identification approaches are discussed in the next section. To provide realistic context, we set forth in the third section, an archetypical situation simulating a portfolio of claims resulting from the scrutiny of a hypothetical defendant, a Medicaid services provider. Section four provides results. The last section sets forth limitations of our work and discusses next steps.

The main contributions of our work are listed below:

- It furthers the study of the impacts of noisy class labels in the field of machine learning-assisted fraud classification.
 - provides tools proposed in the specialized literature to inject seeming errors simulating those in real-world audits.
 - enhances the understanding of new algorithms dealing with misclassified forensic audit data.
 - verifies how existing noise filtering methods perform when some adverse effect causes inaccuracies in the data.
 - creates synthetic data with controlled errors to test the effectiveness of filtering methods for noise treatment in imbalanced datasets.

We believe our work is generalizable to similar instances whereby an auditor reviews claims filed by a service provider, paid by a third party. However, its more immediate application is for economic, financial and accounting forensic experts for use in litigation. In

addition, we believe this work illustrates the relevance and usefulness of noise filtering methods on imbalanced data sets in the forensic arena for machine learning researchers.

Analyzing Auditor Error

Medicaid auditors rely on a statistically valid random sampling of claims when conducting service provider audits (Kvanli & Schauer, 2018).

“Sampling avoids the cost and practical challenge of examining a large number of claims” (Office of the Inspector General, Health and Human Services, 2018)

A Medicaid auditor reviewing an individual claim from a drawn sample cannot avoid the possibility of incurring one of two errors: the auditor can incorrectly flag a truly correctly filed claim as fraudulent or inappropriate; this type of misclassification is known as a false-positive. A second type of audit-error occurs when the auditor incorrectly fails to flag a truly fraudulent or inappropriate filed claim. This latter type of misclassification error is known as a false-negative (Rodriguez & Kucsma, Appraising Audit Error in Medicaid Audits, 2023)

False positives are inevitable side-effects of both inductive and deductive fraud detection protocols. Inductive fraud detection processes scrutinize extant patterns and anomalies observed in specific instances of data and infers those patterns onto subsequent data instances. Deductive fraud detection relies on spotting violations or departures from well-defined rules. Despite the seeming dichotomy most Medicaid investigations conflate both types of audits; both tracks are unable to avoid false positives. Generally, false positives can be time

consuming, distracting, reputation killers amidst other sundry hardships for businesses, for auditors. In fact, their eradication or minimization has spawned a cottage industry within the broader fraud detection protocols.

Label noise, also known as class noise is a relatively common data artifact in applications of machine learning to fraud (Frenay & Verleysen, 2014; Villuendas-Rey, Tusell-Rey, & Camacho-Rey, 2024; Saez, Noise Models in Classification: Unified Nomenclature, Extended Taxonomy and Pragmatic Categorization, 2022; Walauskis & Khoshgoftaar, 2025). Unaddressed, false positives ultimately may lead to poor detection model performance.

Filtering protocols are ubiquitous today, involving the including, excluding or moderating information according to individual choice or domain-specific rules or criteria (Diakopoulos, 2016). Protocols emerge to arrest intrusive or offensive social media posts at the user-interface level. For example, news-reading applications such as Google News, Microsoft Edge or any other similar app. Moderation and filtering are crucial elements when publishing or processing human-in-the-loop contributions – like email, or social media commentary or online app contributions. Online comments are routinely filtered algorithmically to apprise their relevancy and propriety for public consumption.

Within this broad umbrella, much research has been accorded to developing and operationalizing noise abatement, filtering or removal techniques (Blachnik, 2017; Villuendas-Rey, Tusell-Rey, & Camacho-Rey, 2024). A core element of this assembled repertoire for sanitizing noisy labels are the filtering algorithms based on k-nearest neighbor (kNN) predictors. kNN methods are preferred for their simplicity and intuitiveness (Torgo, 2011). At their core, kNN methods predict a case, or instance class based on its similarity to existing (training) cases – for

which it earns them the appellate “lazy learner.” Formally, this approach, known as ‘instance-based learning’ entails a characterization of “similarity” typically in the form of a distance metric (Aggarwal, 2014).

The Appraisal of Misclassification in Small, Imbalanced Datasets

There is a vast and extensive research program examining the impact of label or class misclassification on classification accuracy (Schennach, 2016; Saez, Noise Models in Classification: Unified Nomenclature, Extended Taxonomy and Pragmatic Categorization, 2022; Frenay & Verleysen, 2014). We draw much from those efforts for our present analysis especially the literature on noise filtering of imbalanced data sets (Szeghalmi & Fazekas, 2024; Van Hulse, Khoshgoftaar, & Napolitano, 2011; Saez, Luengo, & Herrera, Predicting Noise Filtering Efficacy with Data Complexity Measures for Nearest Neigbor Classification, 2012). Our contribution tries to hone the takeaways and insights from the noise-filtering literature and apply them to identifying instances of false-positive, misclassified labels within small samples of imbalanced data. In classification analysis, noise can be found in both the attributes and labels. However, our focus is not on the impact of noisy attributes; rather, careful understanding of attribute noise on misclassified labels will remain the topic of later work.

In the specialized literature there exist two main approaches to deal with label noise (Frenay & Verleysen, 2014). Algorithm level approaches attempt to create robust classification algorithms that are little influenced by the presence of noise. This includes approaches where existing algorithms are modified to cope with label noise by either modeling it in the classifier construction (Northcutt, Athalye, & Mueller, 2019), by applying

pruning strategies to avoid overfitting or by diminishing the importance of noisy instances with respect to clean ones (Northcutt, Athalye, & Mueller, 2019).

Alternatively, data level filters try to develop strategies to cleanse the dataset by iteratively filtering noisy instances, computing metrics on the data or even hybrid approaches that combine several of these strategies (Saez, Luengo, Stefanowski, & Herrera, 2014).

There exist recent proposals that combine these two approaches, which model the noise and give less relevance to potentially noisy instances in the classifier building process (Bouveyron & Girard, 2009).

Given that our interest is merely to identify a subset which contains most false positives, we have little use for the algorithm level approach. Instead, our focus is on noise removal and noise reparation strategies. The first option removes the noisy instances, whereas the second relabels these instances with the more likely label on the basis of the available information. The hybrid approaches carry out relabeling when they have enough confidence on the new label. Otherwise, they remove the noisy instance (Frenay & Verleysen, 2014).

Numerous possible filters, hybrid, similarity-based, and saturation ones, are available for this exercise; the NoiseFiltersR package alone lists 30 filters: 13 ensemble-based filters, 14 similarity-based and 3 based on data complexity measures (Morales, et al., 2017). Specifically, we use the following three methods: Condensed Nearest Neighbor (CNN), Edited Nearest Neighbor ENN), and Ensemble Filter (EF).

Condensed Nearest Neighbor (CNN) identifies a subset of the training data that can classify the original dataset using a one-nearest neighbor rule almost as accurately as the full dataset. Put differently, CNN removes majority class samples that are far from the decision boundary

while retaining those that are close to the decision boundary (Morales, et al., 2017).

Edited Nearest Neighbour (ENN): This method reduces the size of the majority class (labeled as 0's) by undersampling. It carefully selects and deletes instances from the majority class if at least 2 of its 3 nearest neighbors belong to the minority class. It works by removing instances from the majority class (labeled as 0's) that are misclassified by their k-nearest neighbors (Morales, et al., 2017). This action effectively reduces the number of majority class instances. In doing so, it reduces the influence of the mislabeled majority, isolating the instances of misclassification among the instances flagged as fraud.

Ensemble Filter (EF): A label noise ensemble filter uses an ensemble of three different base classifiers (C4.5, 1-KNN, LDA) to identify and filter out instances with incorrect or noisy labels from a training dataset. The algo leverages the collective wisdom of the three classifiers to flag instances where a high proportion of them disagree, indicating potential mislabeled data (Morales, et al., 2017).

We neither conduct nor appraise the usefulness or the capabilities of the other available noise filters. Our interest is largely on the proof of concept: introducing the possibility and demonstrating how to isolate any false positives in an audit data set.

Empirical Methodology

Medicare audits are designed to establish the total amount of ineligible claims. If at fault on a particular claim, the amount of overpayment (or underpayment) is documented. For the most part, compliance violations are a small proportion of the total.

We generate simulated multivariate data with five continuous predictors with variance equal to one and a covariance equal to 0.65. Varying the feature covariance (between 0.25 and 0.75) proved to have negligible impact on the detection of false positives; we do not show those results here. We specify an equally-weighted logistic regression model to generate probabilities representing each particular instances audit outcome. We assume even (log) odds for each of the predictor coefficients. Finally, we use a binomial regression of size equal to one to generate an imbalanced Bernoulli series. The resulting representative tranche consists of a small sample consisting of an exceptionally significant percentage of zero values because of the presumption that most claims are in compliance.

Table 1 displays a stylized representation of the ground-truth composition of audit results. The ellipsis is meant to represent an imbalanced dataset, a significant larger proportion of zeros.

Table 1
Latent (Unknown) Compliance Status

0	0	0	0	0	...	0	0	0	1	1	1
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Upon conclusion of the auditing process, the assembled dataset is described in Table 2. Again, the ellipsis represents the imbalance. Table 2 is aligned with Table 1. The fact that a zero in the first cell on the left is a zero, reveals no mismatch between the provider billed amount and the amount paid by Medicaid for that particular

instance. The zero matches the ground-truth value in Table 1.

Table 2
Result of Random Audit

0	1	0	0	1	...	0	1	0	0	1	0
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Table 3 is aligned with Table 2. The fact that the results of the audit in Table 2 match the ground truth results in no misclassification flagged. On the other hand, the second column in Table 2, is coded as a one, indicating that the auditor considered that instance a problem. The one is inconsistent with the ground-truth set forth in Table 1 and is therefore considered a False Positive. Similarly, the mismatch between a ground truth of one (in Table 1) in Column 10, and an audit result of zero, as noted in Table 2 also in Column 10, indicated an audit mistake, in this instance a False Negative.

Table 3
Misclassified Instances (Unknown)

0	FP	0	0	FP	...	0	FP	0	FN	0	FN
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Extrapolating the findings from a sample to the entire population of claims – Table 2 above represents a particular realization - allows auditors to determine the potential financial impact of errors or fraud without reviewing every single claim (Kvanli & Schauer, 2018; Office of the Inspector General, Health and Human Services, 2018).

We analyze the performance of the different methods using predictor accuracy as our selection metric. Accuracy is the ratio of correct predictions to the total number of predictions (Torgo, 2011).

Results

Table 4 below provides the estimated accuracy of the various filtering algorithms for the randomly drawn data sets of varied sizes. The table sets forth the simulation parameters across instances of non-zero proportions and data size.

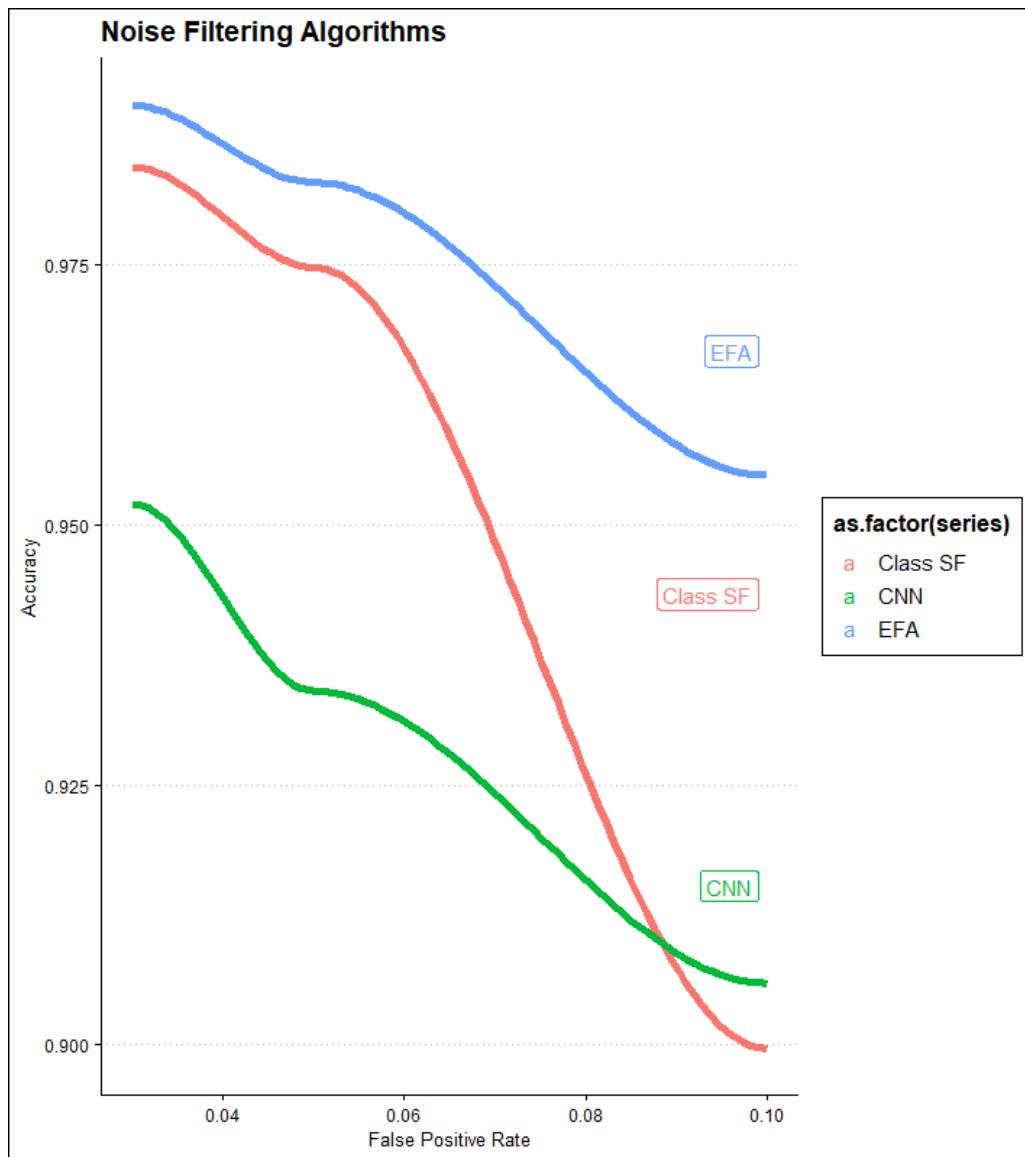
The proportion of false positives injected into the synthetic data is in the 1st column, labeled False Positives. This represents the proportion of claims that are likely to be erroneously classified as fraudulent. Sample sizes measure false positives, in Column 2.

The third column, “EF” is the resulting accuracy from identified the proportion of ones, False Positive identification. EF is ensemble of three different classifiers (C4.5, KNN, LDA) with consensus voting.

Table 4
Simulation Results

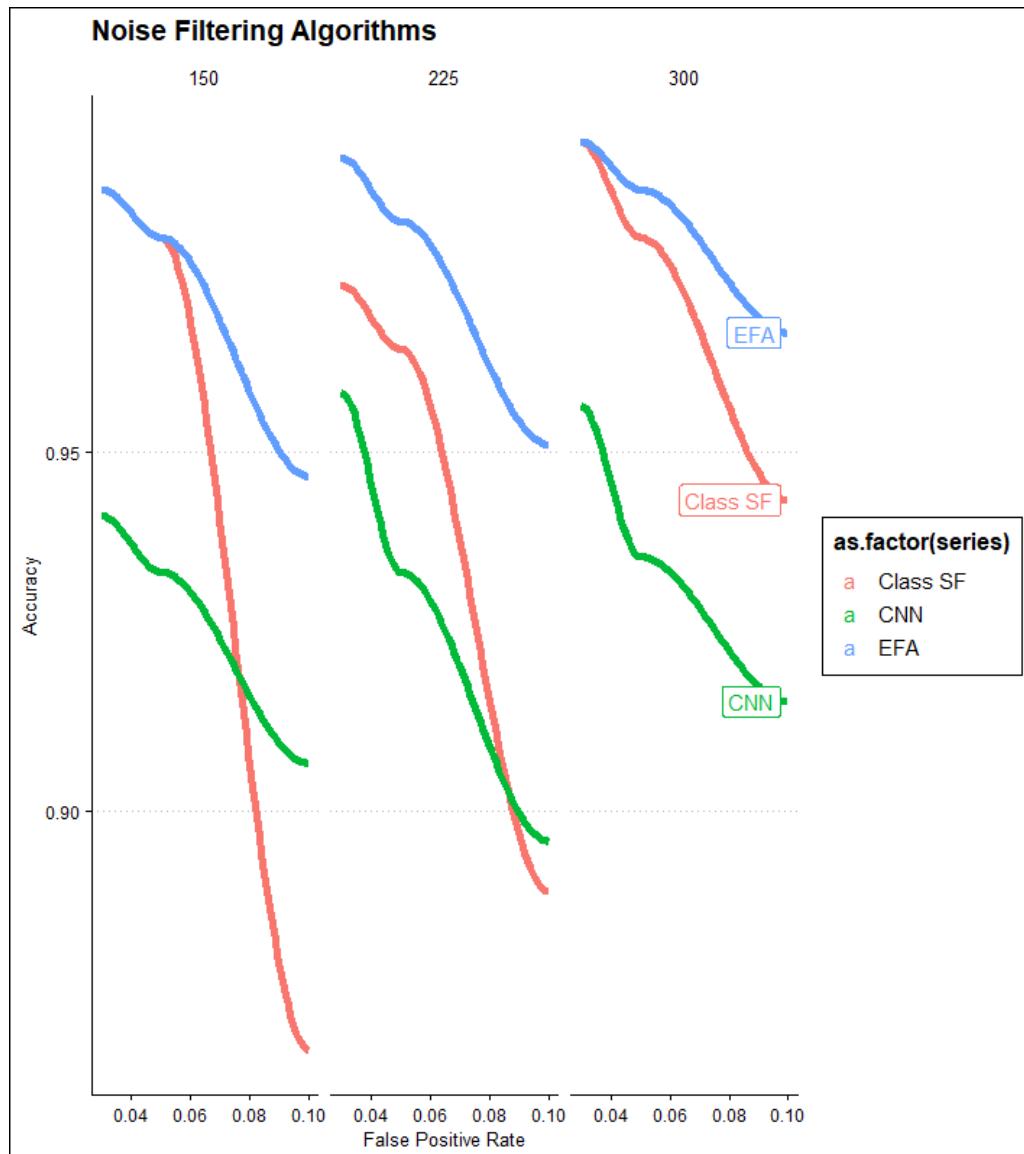
False Positives	Sample Size	EF	CNN	Class SF
0.03	150	0.987	0.941	0.987
0.05	150	0.980	0.933	0.980
0.10	150	0.947	0.907	0.867
0.03	225	0.991	0.958	0.973
0.05	225	0.982	0.933	0.964
0.10	225	0.951	0.896	0.889
0.03	300	0.993	0.957	0.993
0.05	300	0.987	0.935	0.980
0.10	300	0.967	0.915	0.943

k nearest neighbor-based filters constitute simple and effective algorithms, especially in problems such as a forensic audit process where interpretability and simplicity are indispensable. The logic of kNN is easy to explain to non-technical people, making it straightforward to communicate results to a trier-of-fact.



The results displayed in Figure 1 suggest notable levels of accuracy across the two parametrized dimensions for all three filter and for the Edited Nearest Neighbor. And amidst overall good performance the ENN method stands

out. ENN maintain accuracy levels above 95 percent even with a 10 percent false positive rate. In this iteration the sample size remained constant at 300 claims audited.



As one would surmise, an increase in the size of the audit sample results in improved filter performance. Again, the performance of the Edited Nearest Neighbor Stands when the sample size is varied.

Concluding Comments and Discussion

We study the robustness of performance of three noise filtering models across variations of two different parameters: the percentages of false positive rates and different sample sizes. And we did so by carefully mimicking conditions characterizing a Medicaid fraud audit. Specifically, the presence of small, imbalanced, synthetic datasets which contain a set of correlated predictors specifically designed to contribute to the class determination. The parameter variation setting is intended to simulate the possible litigation environments of a Medicaid fraud audit.

Naturally, one wonders whether fewer predictors would return acceptable accuracy. Moreover, the presence of attribute noise on resulting accuracies was left unexamined. Both of these issues, the relevance of the number of predictors and the impact of attribute noise, may be a topics for later work which may enhance the understanding of the proposed method (Pau, Perniciano, Pes, & Rubattu, 2023). The sensitivity of other parameters – such as the covariance between predictors or the level of imbalance on classification performance - may also be a fruitful, later inquiry.

Our results find that the three noise filters examined worked remarkably well in reducing the choice set of claims that can be manually re-examined by defendants. To then confirm the existence of false positives amidst an audit raises a rebuttable presumption that may enhance a defendant's legal position.

Most data used heretofore in litigation proceedings consisted solely of a Bernoulli series showing cleared and impugned audits and no predictors. Thus, defendants would have to extend the dataset to incorporate predictors for the methods proposed here to have any sense of working as proven. Left to itself this practice limits the usefulness of the filtering methods examined here. However, the advent of AI-enhanced audit procedures by Medicaid examiners may necessarily rely on multiple features in its algorithmic protocols. This extension conveys the necessary breadth required by the proposed noise filters.

In principle, any number of other anomaly detection procedures can be deployed given the availability of the particulars of any feature-enhanced AI and machine learning assisted audits disclosed in litigation. Methods that can be plausibly used to similarly reduce the number of claims in attempts to identify those instances most likely to be false positives (Torgo, 2011). For example, one can imagine productive uses for this task of, *inter alia*, semi-supervised methods, isolation forests, the more traditional filters such as naïve bayes and more uncommon ones such as PRIDIT and local outlier probabilities improve on the methods here when placed within a litigation context (Walauskis & Khoshgoftaar, 2025). We chose to highlight kNN-based methods not because they are optimal, but rather because they are simple, widely available, easy to implement, and relatively straightforward to interpret compared to some other machine learning approaches.

In sum and to be sure, there are number of outstanding queries that should be addressed to ensure the vitality and robustness of what we propose here. There is much to be gained, however, by considering the benefits of this initial, critical survey of the readiness of noise filters for audit litigation.

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